

## Open Letter to the Members of the UN Committee on the Elimination of Discrimination against Women (CEDAW Committee)

TO:

Ms. Brenda Akia (Rapporteur): Uganda; Ms. Hiroko Akizuki: Japan ; Ms. Hamida Al-Shukairi: Oman; Ms. Violet Eudine Barribeau: Barbados; Ms. Rangita de Silva de Alwis: Sri Lanka; Ms. Corinne Dettmeijer-Vermeulen (Vice-Chair): The Netherlands; Ms. Nada Moustafa Fathi Draz: Egypt; Ms. Esther Eghobamien-Mshelia: Nigeria; Ms. Yamila González Ferrer: Cuba ; Ms. Daphna Hacker: Israel; Ms. Nahla Haidar (Chair): Lebanon ; Ms. Madina Jarbussynova: Kazakhstan; Ms. Marianne Mikko (Vice-Chair): Estonia; Ms. Hong Mu: China; Ms. Ana Peláez Narváez: Spain; Ms. Jelena Pia-Comella: Andorra; Ms. Bandana Rana: Nepal; Ms. Rhoda Reddock (Vice-Chair): Trinidad and Tobago; Mr. Elgun Safarov: Azerbaijan; Ms. Erika Schläppi: Switzerland; Ms. Natasha Stott Despoja: Australia; Ms. Genoveva Tisheva: Bulgaria; Ms. Patsili Toledo Vásquez: Chile

CC:

Mr. António Guterres, Secretary-General of the United Nations; Mr. Volker Turk, High Commissioner for Human Rights, OHCHR; Mr. John Brandolino, Acting Executive Director, UN Office on Drugs and Crime; Ms. Sima Bahous, Executive Director, UN Women

**February 26, 2026**

We, the undersigned, which include survivors of prostitution and sex trafficking, dedicated to promoting and protecting the fundamental human rights of women and girls at the local, national and international levels, are expressing collective outrage at the recommendations put forth in your recently published [\*Concluding observations on the seventh periodic report of the Kingdom of the Netherlands\*](#) (“the report”).

The report recommends that the Netherlands further reform its 2000 law, which legalized prostitution and lifted the ban on brothels (pimping), as well as eliminate the few existing legal guardrails the Dutch government offers to protect marginalized women and girls from being bought, sold, and exploited in prostitution. For instance, the report expresses concern that the Netherlands’ policies have “reduced licensed [prostitution] workplaces” and “banned home-based sex work.”

Also shockingly, the report characterizes prostitution as a form of labor (“sex work”) and refers to sex trafficked girls as “minor sex workers,” contravening international law, in particular the [Convention on the Elimination of All Forms of Discrimination against Women](#) (CEDAW), whose implementation you are mandated to monitor, [the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children](#) (Palermo Protocol), [the Convention on the Rights of the Child](#) (CRC), and the [1949 Convention](#) for the Suppression of the Traffic in Persons and of the Exploitation of the Prostitution of Others (the 1949 Convention).

We therefore urge the CEDAW Committee to immediately amend the report as outlined below:

***The CEDAW Committee must remove all references to “sex work” in accordance with international law and human rights principles.***

The term “sex work” is not defined under international law. In past decades, the term has crept into our cultural lexicon – and increasingly, in institutional parlance – representing efforts by the multi-billion-dollar commercial sex industry and its supporters to rebrand prostitution as labor and to push for its legalization and decriminalization. This ideology and terminology have no place in the CEDAW Committee or its reports.

A [2024 report on prostitution](#) published by the UN Human Rights Council Special Rapporteur on violence against women and girls explicitly rejected the terminology of “sex work,” dismantling the notion that prostitution is a “legitimate” form of labor. In outlining how prostitution does not align with the international standards of “decent work,” noting the sexual, physical, economic, and psychological violence inherent to the sex trade, the Special Rapporteur made clear that referring to prostitution as “work” is not only inaccurate, but deeply offensive to the women and girls who have endured unrelenting abuse and sexual violence within the system.

***The CEDAW Committee must remove any characterization of sex trafficked girls as “minor sex workers.”***

The report repeatedly references “minor sex workers” and “sex work among minors,” legitimizing and normalizing the sexual exploitation of children while plainly violating established human rights norms and instruments.

International law, including under [CEDAW](#), the Palermo Protocol, and the CRC, recognizes that persons under the age of 18 exploited in the sex trade are by definition sex trafficked children. The Committee has an obligation to abide by these instruments.

***The CEDAW Committee must remove any recommendations that would further expand the sex trade in the Netherlands or any other States Parties.***

The Kingdom of the Netherlands has [a centuries-old history](#) of promoting the system of prostitution in its country and territories, former colonies, and globally. In 2000, the Dutch government formally legalized the sex trade and lifted the ban on brothel owning (pimping).

Today, the vast majority of women in prostitution in the Dutch sex trade are migrant women from Eastern Europe and the global South who are brutally abused with impunity, and even [murdered](#), by sex buyers, brothel owners and managers, traffickers, and other third-party exploiters.

In light of this, the role of U.N. human rights treaties bodies, like the CEDAW Committee, is to ensure that the Netherlands and other governments implement legislative measures that prevent and end the sexual exploitation of women and girls while combating the demand for prostitution that fosters such exploitation.

***The CEDAW Committee fails to recognize the established, inextricable links between sex trafficking and the system of prostitution.***

While the Committee highlights “the persistent prevalence of trafficking in women and girls to the different parts of the State party for sexual and labour exploitation,” it fails to recognize the inextricable links between sex trafficking and the system of prostitution, which it is promoting in the same report. The sex trade is where sex trafficking happens - one would not exist without the other.

In its own [General Recommendation No. 38](#), the CEDAW Committee reaffirms that trafficking and exploitation of prostitution in women and girls are a threat to international peace and security, and “unequivocally a phenomenon rooted in structural, sex-based discrimination, constituting gender-based violence, and is often exacerbated in the contexts of displacement, migration, the increased globalization of economic activities, including global supply chains, the extractive and offshore industries, increased militarism, foreign occupation, armed conflict, violent extremism and terrorism.”

***The CEDAW Committee must honor its mandate under international law, human rights principles, and its General Recommendations to uphold the fundamental rights of women and girls to equality, dignity, and to live a life free from violence.***

In recent months, the media, advocates, and survivors around the world have pushed for the unmasking of the global sex trafficking and prostitution network organized by American convicted sex offender [Jeffrey Epstein](#). The abysmal lack of accountability for the crimes committed against thousands of women and girls at the hands of Epstein and other powerful men reveals the dire human costs when our institutions and governments normalize male sexual entitlement and sexual violence.

It is therefore reprehensible that this CEDAW Committee report would align itself with this dangerous phenomenon and redefine such abuses as a form of “work.”

We urge the Committee to uphold international and human rights principles and immediately amend this report as above-mentioned.

The report as it stands undermines the CEDAW Committee’s legitimacy in its mandate to safeguard the fundamental human rights of women and girls to equality and to a life free from violence.

Sincerely yours,

*[See letter in [Español](#), [Français](#), [Português](#), and [Italiano](#); letter is still open for signatures]*

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Ratt mujeres de pie. Chubut  
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Dones en Accio

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Elu.es Contre les Violences faites aux Femmes ECVF  
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Karolina Westberg Lind  
Sweden

Marvy Wheale  
Canada

Brittany Wiener  
Chamber of Mother- AZ  
USA

Judith Wieser  
Austria

Michaela Wik, sex trade survivor  
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Lotta Wiklund  
Sweden

Amin Wikman  
Kvinnofronten (the Women's front in Sweden)  
Sweden

Angela Winkler  
Germany

Chaia Winter  
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Judit dr. Wirth  
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Felicia Womack  
Wake Up Brother  
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